

Message Text

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ACTION SS-30

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FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC 1819

C O N F I D E N T I A L BRUSSELS 6378

EXDIS

FOR ASSISTANT SECRETARY ENDERS

E.O. 11652: GDS

TAGS: ENRG

SUBJECT: INTEGRATED EMERGENCY PROGRAM

REF: STATE 175375 AND STATE 183157

1. IN AN EXTENDED TALK TODAY, WE BRIEFED DAVIGNON ON U.S. DISCUSSIONS IN OSLO WITH THE NORWEGIANS AND ASSISTANT SECRETARY ENDERS' CONVERSATION WITH THE SPANISH AMBASSADOR. DAVIGNON'S OBSERVATIONS FOLLOW:

2.DAVIGNON IS PLEASED THAT THE U.S. IS TRYING TO PERSUADE THE NORWEGIANS TO PARTICIPATE IN THE IEP. HE AGREED THE U.S. STAND ON THE AUGOMATIC TRIGGER AND ESCAPE CLAUSE.

3. IN HIS VIEW, THE KEY TO THE NORWEGIAN POSITHION IS SWEDEN. IF SWEDEN PARTICIPATES IN THE IEP, DAVIGNON DOUBTS THAT THE NORWEGIANS WOULD OPT OUT. IF THE SWEDES TAKE THE AUTOMATIC TRIGGER WITHOUT AN ESCAPE CLAUSE, DAIVGNON THINKS THAT THE NORWEGIANS WILL SWALLOW IT ALSO.

4. WHILE HE BELIEVES IT WOULD BE USEFUL FOR THE BRITISH NOW TO FOLLOW UP ON THE U.S. TALKS WITH THE NORWEGIANS,
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DAVIGNON THINKS HE SHOULD NOT GO T OSLO AT THE PRESENT

TIME. THE U.S. AND U.K. APPROACHES SHOULD BE ENOUGH FOR THE TIME BEING TO AVOID ANY NORWEGIAN DISENGAGEMENT. HE WOULD RATHER HOLD OFF ON A TRIP TO OSLO UNTIL A NUMBER OF SUBSTANTIVE AND PROCEDURAL POINTS HAVE DEVELOPED FURTHER--PARTICULARLY THE QUESTION OF SWEDEN'S PARTICI-

PATION.

5. DAVIGNON WOULD BE PREPARED TO RECIEVE A SPANISH REPRESENTATIVE AND EXPLAIN THE IEP. HE WELCOME THE INFORMAL INDICATION OF U.S. FLEXIBILITY ON THE PARTICIPATION OF SOME OTHER OECD COUNTRIES. HE SAID THAT SWEDEN AND SWITZERLAND ARE INTERESTED IN EXPLORING THE POSSIBILITY OF PARTICIPATION IN THE IEP AND THAT HE WILL TALK TO THEM SEPERATELY IN EARLY SEPTEMBER. IN DAVIGNON'S VIEW, ASELECTIVE EXPANSION OF PARTICIPANTS IN THE IEP WOULD INCREASE ITS ECONOMIC STRENGTH WITHOUT SUBSTANTIALLY INCREASING ITS CUMBERSOMENESS. WITH OR WOTHOUT SOME ADDITIONAL PARTICIPANTS, DAVIGNON SAID, IMPLEMENTATION OF THE IEP WILL DEPEND IN LARGE MEASURE ON COOPERATION BETWEEN THE U.S. AND THE EC. DAVIGNON SAW NO POLITICAL OR ECONOMIC PROBLEM WITH SPANISH PARTICIPATION BUT NOTED THAT THE QUESTION OF ADDITIONAL PARTICIPANTS WOULD HAVE TO TBE DEALT WITH ON A GENERAL AND NOT A SELECTIVE BASIS. HE EMPHASIZED THAT HE IS NOT WILLING TO OPEN UP THE CENTRAL FEATURES OF IEP FOR FURTHER NEGOTIATIONS; ADDITIONAL PARTICIPANTS WILL HAVE TO TAKE THE ESSENCE OF THE IEP AS IT IS OR NOT AT ALL.

6. DAVIGNON SAID HE HAD NOT TALKED TO THE FRENCH AS HE HAD ORIGINALLY INTENDED. HE DECIDED NOT TO GIVE THE FRENCH THE IMPRESSION THAT THEY WERE SOUGHT AFTER. INSTEAD DAVIGNON WROTE TO PIERRE BROSELETTE REPORTING ON THE STATUS OF THE WORK ON THE IEP AND SUGGESTING THA THE U.S.,GERMANY, THE U.K. AND FRANCE MEET IN MID-SEPTEMBER TO DISCUSS POSSIBLE FRENCH PARTICIPATION. (DAVIGNON SAYS HE SENT ENDERS A COPY.) IF THERE IS NO FRENCH ANSWER BY THE MIDDLE

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OF NEXT WEEK, DAVIGNON PLANS TO CALL PIERRE BROSELETTE AND ASK FOR A RESPONSE. DAVIGNON'S INITIAL THOUGHT WAS THAT IT WOULD BE USEFUL FOR THE U.S. ALSO TO APPROACH THE FRENCH. HOWEVER, IN THE FACE OF QUESTIONING, HE CONCLUDED THAT THE U.S. SHOULD HOLD OFF AT LEAST UNTIL THERE WAS SOME FRENCH RESPONSE TO HIS LETTER. DAVIGNON WILL KEEP US CURRENTLY INFORMED.

7. DAVIGNON SAID HIS REPORT WOULD BE READY NEXT TUESDAY OR WEDNESDAY. HW WILL SEND ADVANCE COPIES TO US AND ALSO TO THE BRITISH AND GERMANS. HE WOULD WELCOME OUR COMMENTS BEFORE HE CIRCULATES HIS REPORT TO THE ECG.

8. WE HAVE NOT REPEATED THIS TELEGRAM TO OTHER INTERESTED POSTS BECAUSE OF DAVIGNON'S CANDID APPRAISAL OF THE POSITIONS OF OTHER COUNTRIES.RENNER

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